

**Board of Trustees Financial Affairs Committee** December 2, 2024 via Zoom 3:00 PM – 4:30 PM

Loughman Living Room, Scanlon Hall

A live stream of the meeting for public viewing will also take place at the following link: <u>https://www.westfield.ma.edu/live</u>

**Committee Members Present:** Committee Chair George Gilmer, Vice Chair Jason Queenin, Secretary Chris Montemayor, and members Daniel Currier, Theresa Jasmin, and Board Chair Ali Salehi, ex-officio.

# Trustees Present: Tessa Lucey

Also present were Westfield State University President, Dr. Linda Thompson; Vice President of Administration & Finance, Stephen Taksar; Associate Vice President of Facilities & Capital Planning, Maureen Socha; Executive Director, Facilities and Operations, Thomas Therrien; Director Procurement and Administrative Services, Gary Duggar; Director of Financial Accounting, Steve Scibelli; Associate Vice President of Administration and Finance, Maria Feuerstein; Associate Vice President of Financial Accounting, Lisa Freeman; Director of Dining Services, Melissa Sikes; Interim Vice President of Institutional Advancement, Lisa McMahon, and Director of Athletics, Dick Lenfest.

Committee Chair Gilmer called the meeting to order at 3:00 PM did a roll call of attendees listed above, and stated the meeting was being livestreamed and recorded.

**MOTION** made by Trustee Currier and seconded by Trustee Montemayor, to approve the minutes of the October 23, 2024, Financial Affairs Committee and October 18, 2024, Investment Subcommittee meeting. A roll call was taken and there being no discussion, **motion passed unanimously**.

**MOTION** made by Trustee Currier and seconded by Trustee Montemayor, to dissolve the Investment Subcommittee of the Financial Affairs Committee. A roll call was taken and there being no discussion, **motion passed unanimously**.

- <u>Overview provided on the rationale for dissolution</u>:
  - o Consistency and overlap among committee members.
  - $\circ$  Governance perspective to streamline operations.

**MOTION** made by Trustee Currier and seconded by Trustee Salehi, the Financial Affairs Committee recommends approval to the full Board: To approve the revised University Business Expenses Policy (0300), as presented. A roll call was taken and there being no discussion, **motion passed unanimously**.

#### • <u>Overview of changes to the policy</u>:

- o Striking language requiring non-university person present for meal reimbursements.
- Comments on the need for flexibility in the policy.
  - Recommendation to review presidential expense report:
    - Suggestion to revise approval process for small expenses.

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• Board Chair Salehi recommends that the presidential expense report needs to be looked at with regards to having the chair sign an approval for a \$21 business meal.

**MOTION** made by Trustee and seconded by Trustee the Financial Affairs Committee recommends approval to the full Board: to approve the FY25 revised conditional campus budget of \$131,841,221, as presented, including, but not limited to the following elements: operating budget, capital budget, vehicle lease/purchase program. Further, to authorize the President and/or the Vice President for Administration and Finance to make budget adjustments to these funds as allowed in the Trust Fund Management Policy (0604). A roll call was taken and there being no discussion, **motion passed unanimously**.

# **Fiscal Year 25 Operating Budget Overview**

- Revised budget recommended at approximately \$132 million, down from \$142 million.
  Reduction primarily due to elimination of budgeted rollovers.
- Budget is a work in progress; a more thorough spending plan is being developed.
  - Revision expected in February.

Revenue and Enrollment

- Revenues increased due to:
  - Tuition fees up by about \$2 million.
  - Residence life and dining fees up by about \$2 million.
  - Positive gains from increased enrollment and fee increases from the previous year.

#### **Capital Projects and Expenses**

- Projected capital spending is about \$5.9 million this year.
  - Half funded through the operating budget and half through cash reserves.
- Expenses driven by:
  - Collective bargaining increases and fringe benefit rate impacts.
  - Financial aid increasing by about \$1.7 million (34% increase).
  - Residence life budget increasing by about \$4 million due to debt service and renovations.

#### Future Planning and Reporting

- Cabinet committed to a deeper dive into the spending plan.
- Additional previous year spending reports will be prepared for the February meeting.
  - Six months of year-over-year comparisons to be presented.

#### Acknowledgments

- Thanks expressed to Vice President of Administration and Finance Steve Taksar and the team for their work.
- Emphasis on simplifying reporting for clearer financial understanding.
- Recognition of the effort to redo the budget process.

#### **Budget Overview**

- Appreciation for leadership shown by Committee Chair George Gilmer.
- Current budget reflects a 6-7% increase in spending compared to the past five years.
- Emphasis on allowing the university to grow and invest in necessary areas.

#### Staffing Concerns

- Trustee Montemayor inquired about changes in staffing patterns.
  - Noted reduction in salary but expressed concern about maintaining adequate staff levels.
- A deeper dive into staffing needs is necessary.
  - Current vacancies are being reallocated to strategic investments.

#### Quarterly Report Discussion

- Focus on the revised conditional budget for fiscal years 2024 and 2025.
- Comparison of first quarter spending from previous years.

- First quarter spending increased from \$26.8 million to \$32.6 million.
- Revenue increased by approximately \$3 million due to higher fees and student enrollment.

Reporting Consistency

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- Quarterly reports aim to provide an apples-to-apples comparison.
  - Adjustments made for accrual entries to align spending timing.
  - Importance of understanding the context of revenue and spending patterns.
    - The budget is a collective effort from the entire university, not just Finance Administration.

Importance of Accurate Information

- Entire cabinet must contribute accurate information for budgeting.
- Steve Taksar and his team will tabulate and track actual spending.

Assurance of Financial Stability

- Board assures there will not be a shortcoming at the end of the year.
- University has met obligations throughout the years.

#### Audit Findings

- Finance and administration area had no findings in the recent audit.
- Recommendation to eliminate the use of reserves in budgeting and focus on multi-year planning.

**MOTION** made by Trustee and seconded by Trustee The Financial Affairs Committee recommends approval to the full Board: to approve a \$4.4 million dollar debt borrowing, through the MSCBA, to fund the critical repairs as outlined in the summary document presented today for the on-campus apartments. Further that the assumptions in Option A will be the approved financing plan in working with the MSCBA on the next bond issuance in FY25/FY26. A roll call was taken and there being no discussion, **motion passed unanimously**.

## **Residential Hall Capital Project Overview**

- Critical repairs needed in apartment buildings due to plumbing stack issues.
  - Repairs made last summer; long-term solution developed.
  - Proposal to repair one building per semester to minimize student impact.

Specific Buildings and Timeline

- Welch, Conlin, and Seymour buildings need repairs.
  - Welch will be the first building addressed.
  - Repairs planned for summer, spring, and fall to keep two buildings operational.

Age and Condition of Buildings

- Buildings are 49 years old with no significant plumbing upgrades.
- Importance of maintaining desirable student residences.

Long-term Maintenance Plans

- Other buildings have similar plumbing infrastructure issues.
- Ongoing communication with MSCBA regarding capital upgrades and urgent repairs.

Deferred Maintenance Funding

- Half of the buildings are owned by the state, the other half by MSCBA.
- The total amount of deferred maintenance exceeds the university's capacity to absorb.
- Fair share money collected was intended to support the campus.

Legislative Efforts

- A legislative breakfast is scheduled for February with Massachusetts State legislature members.
  - Student-led presentation to discuss the critical nature of deferred maintenance.
  - A tour will be provided to showcase potential improvements.

• A state-led initiative will produce a report on better funding for deferred maintenance by December.

Plumbing Project Financing

- Approval is sought to borrow \$4.4 million for plumbing project.
  - MSCBA will fund \$1.7 million for the project.
  - Recommendation to bond the loan over a 10-year period at approximately 5% interest.
  - Debt service payment estimated at \$570,000 over 10 years.
    - First-year principal payment can be deferred to lessen cash flow impact.

## **MSCBA** Funding Process

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- Universities make payments into MSCBA for capital improvements based on the number of beds.
- Funding allocation varies yearly based on priority of needs.
  - This year, the university is receiving \$1.7 million.
- Limited funding from MSCBA; many projects requested but few funded.

# Debt Borrowing Recommendation

- Recommendation to borrow funds instead of using cash reserves.
- Financial Affairs Committee recommends approval for a \$4.4 million debt borrowing through MSCBA for critical repairs.
- Assumptions in option A will be the approved financing plan for upcoming bond issuances in FY25 and FY26.

# **Investment Policy Update**

- New investment advisors recommend changes to the investment policy.
- Suggestion to invite advisors to discuss issues at the next meeting and update the policy thereafter.

# Facilities and Capital Projects Update

- Introduction of the new OWL on campus as part of beautification funds.
- Overview of ongoing and completed projects, emphasizing busy schedule and future plans.
- Explanation of the five-year capital plan and funding requirements, including a stipulation from DCAM regarding spending by 2026.

#### **Funding Requirements**

- Funding requires a 32% match to receive allocated amounts.
- Money must be spent by June 30, 2026, to avoid funding decrease.
- Currently tracking to exceed halfway spend threshold.

#### **Project Timeline**

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- Planning process takes at least 6 to 8 months before breaking ground.
  - Involves getting project ready, certified by DCAMM, and out to bid.
  - Studies are conducted in advance to kick off the schedule.
- Acknowledgment of public impatience due to slow processes.

#### Executive Order 594 Impact

- All Commonwealth properties must achieve net zero by 2050.
- Replacement of mechanical systems now requires extensive studies for alternatives.
- Estimated cost for Westfield State to meet decarbonization requirements is over \$542 million.

#### Deferred Maintenance

- Approximately \$150 million in deferred maintenance projects identified.
- First year of switchgear project revealed \$7 million in necessary maintenance.
- Ongoing assessment of campus conditions is crucial for updated financial support.

Current Issues

- Horace Mann building has no heat; both boilers are down.
- Emergency repairs are funded from existing budgets, affecting planned projects.
- Funding sources include university, DCAM, and MSCBA; emergencies draw from limited campus funds.

## **Emergency Repairs**

- Multiple lines for different types of emergencies were established.
- Boiler issues at Horace Mann identified as a part issue.
  - Parts expected to arrive by tomorrow noon.
  - Building closed due to inadequate heating.

## Facilities Management

- Facilities team working under an emergency repair through DCAMM.
- New developments prevented boiler from starting yesterday.
- Ongoing plumbing and heating system issues in Lammers.

# Deferred Maintenance

- Average age of buildings is 50 years; significant failures expected in future.
- Over \$7 million in repairs identified from switchgear testing.
- Critical renovations needed for several buildings (Bates, Wilson, Dower).

# Funding and Support

- Deferred maintenance needs are increasing by \$400,000 annually (due to escalation and end-of-life use).
- Advocacy needed for more funding from DCAMM and MSCBA.
- Importance of student involvement in highlighting deferred maintenance issues.

# Developments and Funding

- Anticipated developments in spring to inform approach.
- Issue is larger than Westfield; beyond current resources.
- State ordinances for campuses.
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  - Revenue sources limited to tuition, fees, and state funding.

# Annual Debt Report

- Annual debt report provided to the board in December.
- Debt carried by the university is approximately \$20 million.
  - Total campus debt, including residential life program, is about \$96 million.
- Debt service schedules included in the report.

#### **Financial Ratios**

- Report includes financial ratio analysis in compliance with GASB standards.
- Composite Financial Index indicates current position is below the target of 3.0.
- Variations in accounting standards impact financial ratios.

#### Net Operating Revenues Ratio

- Net operating revenues ratio below target due to \$3.3 million increase in expenses.
  - Largest increase attributed to compensation and fringe benefits from collective bargaining.
- Other factors discussed include utility costs and financial aid impacts.

# Fixed Assets Inventory Progress Report

- The office is now staffed by our Senior Staff Accountant and our new Accounting and Inventory Analyst.
- The FY24 inventory report shows that 97.8% of our tagged assets have been physically inventoried in the previous twelve months. Another 1.1% of the assets have most recently been inventoried during the preceding twelve-month period. As for the remaining assets, approximately 1.1% have not been inventoried in over two years.

There being no further business, **MOTION** made by Trustee Currier and seconded by Trustee Montemayor, to adjourn the meeting. There being no discussion, **motion passed unanimously**. Meeting adjourned at 2:58 PM.

#### Materials:

- a. Minutes 10-23-24 (Draft) Financial Affairs Committee
- b. Minutes 10-18-24 (Draft) Investment Subcommittee
- c. Motion Dissolution of Investment Subcommittee
- d. Motion University Business Expenses Policy (0300)
- e. University Business Expenses Policy (0300) Clean
- f. University Business Expenses Policy (0300) Track Changes
- g. Motion FY25 Operating Budget (Revision)
- h. FY25 Operating Budget (Revision)
- i. Motion Residential Hall Capital Project Funding/Borrowing
- j. Residential Hall Capital Project Funding/Borrowing
- k. Facilities and Capital Projects Update
- 1. Annual Debt Report and Ratios
- m. Fixed Assets Inventory Progress Report

# Secretary's Certificate

I hereby certify that the foregoing is a true and correct copy of the approved minutes of the Westfield State University Board of Trustees, Financial Affairs Committee meeting held on December 2, 2024.

Chris Montemayor, Secretary

Date